

Northfield Mountain Station 99 Millers Falls Road Northfield, MA 01360 Ph.: (413) 659-4489

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Email: Douglas.Bennett@firstlightpower.com

Douglas Bennett Plant General Manager

Via Electronic Filing

July 16, 2018

Kimberly D. Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C 20426

Re: FirstLight Hydro Generating Company, Turners Falls Hydroelectric Project (FERC No. 1889)

and Northfield Mountain Pumped Storage Project (FERC No. 2485). Request for Extension of

Time to Complete Archaeological Surveys

Dear Secretary Bose:

FirstLight Hydro Generating Company (FirstLight) owns and operates the Turners Falls Hydroelectric Project and Northfield Mountain Pumped Storage Project and is in the process of relicensing the facilities with the Federal Energy Regulatory Commission (FERC).

As part of the relicensing process for the Turners Falls Hydrolectric Project, FirstLight conducted a Phase IA reconnaissance level survey on 119,466 meters of shoreline within the Area of Potential Effect (APE). The Phase IA survey identified 24,425 meters of shoreline (all within the Turners Falls Impoundment {TFI} APE) as archaeologically sensitive and actively eroding. FirstLight proposed to limit Phase IB archaeological survey to an approximate 1,000 meter segment of shoreline in Massachusetts where FirstLight's Erosion Causation Study (Study No. 3.1.2) had determined that project operation was a partial contributor to erosion in that segment. FirstLight's Erosion Causation Study determined that the erosion at the remaining 23,425 meters of shoreline was not caused in whole or in part by project operation.

On February 27, 2017, FERC issued a Study Plan Modification Determination indicating that FirstLight should conduct Phase IB investigations along all legally-accessible portions of the 24,425 meters of shoreline. On March 20, 2017 FirstLight filed a request for rehearing of the Study Plan Modification Determination, contending that it should not be required to conduct Phase IB investigation on archaeologically sensitive lands in the absence of evidence of project effects on those lands. On March 15, 2018, FERC denied FirstLight's rehearing request and directed FirstLight to conduct the Phase IB archaeological survey on 24,425 meters of TFI shoreline and Phase II surveys, where applicable, by September 1, 2018.

Since the denial of the rehearing request, FirstLight has begun implementing the Phase IB surveys, including preparing Scopes of Work for Vermont and New Hampshire State Historic Preservation Offices (SHPO) approval, and receiving approval from the same to conduct Phase IB surveys in Vermont and New Hampshire. FirstLight also identified and attempted to contact all landowners in Vermont, New Hampshire, and Massachusetts to obtain consent to either access or conduct surveys on their property, as applicable, and notified Tribes and historical commissions of the impending archaeological survey work.¹

¹ By letter dated June 30, 2018, the Elnu Abenaki Tribe filed a letter with FERC, which requested that it be included in the service list for the archaeological survey (Study No. 3.7.1) and for the traditional cultural properties study (Study No. 3.7.3) and stated that it had not received notification of the initiation of Phase IB surveys. FirstLight has confirmed that the Elnu Abenaki Tribe is on FirstLight's distribution lists for Study Nos. 3.7.1 and 3.7.3. In

FirstLight completed Phase IB field work in Vermont in May 2018. On July 3, 2018, FirstLight submitted its report, which was prepared in accordance with Vermont SHPO guidelines, on the Vermont Phase IB fieldwork to the Vermont SHPO. Based on the absence of site findings, no Phase II studies have been recommended to the Vermont SHPO in the Vermont project APE.

FirstLight also completed Phase IB field work in New Hampshire in May 2018, with the exception of 1, 375 meters of archaeological sensitive survey segments located on lands owned by Great River Hydro LLC (GRH), the licensee for the upstream Vernon Hydroelectric Project.² The Phase IB survey in New Hampshire resulted in the identification of two newly recorded sites in the project APE. Based on its review of the findings, the New Hampshire SHPO requested Phase II studies of both sites to evaluate NRHP eligibility. FirstLight completed Phase II field work at the two potentially eligible sites in June 2018 in accordance with the New Hampshire SHPO approved Scope of Work. FirstLight is currently analyzing the results of the Phase II field work and anticipates filing a combined Phase IB/II report with the New Hampshire SHPO, in accordance with their guidelines, by September 1, 2018.

FirstLight also submitted to the Massachusetts Historical Commission (MHC), a modified research permit application to conduct Phase IB (intensive) survey in Massachusetts. As a result of comments received from the MHC by letter dated May 17, 2018, FirstLight filed a revised modified permit application with the MHC by letter dated July 9, 2018. FirstLight is also in the process of obtaining required environmental approvals for the Phase IB archaeological survey work from Massachusetts state and local agencies. These approvals generally include a minimum 30-day review period, and in some cases, a public hearing process. Thus, FirstLight does not anticipate being able to commence Phase IB field work in Massachusetts until August 1, 2018 at the earliest. Commencement of field work in Massachusetts could occur after August 1, 2018 depending on the timing of receipt of a permit from the MHC and approvals from state and local environmental agencies.

Therefore, FirstLight requests that FERC extend the time in which to complete the Phase IB archaeological survey in Massachusetts. Of the 24,425 meters of TFI shoreline subject to Phase IB survey, 12,000 meters (almost 50% of the lands recommended for Phase IB survey) are located in Massachusetts. Assuming that FirstLight is able to initiate Phase IB field work in Massachusetts in August 2018, FirstLight anticipates completion of Massachusetts Phase IB field work in September 2018 and filing a report regarding the results of the Massachusetts Phase IB survey with the MHC by December 15, 2018. Therefore, FirstLight respectfully requests an extension of time to complete Phase IB survey work in Massachusetts until December 15, 2018. It is possible that FirstLight may request an additional extension of time in the event that Phase IB survey in Massachusetts results in recommendations for Phase II survey.

If you have any questions, or need additional information, please feel free to contact me.

Sincerely,

Douglas Bennett

Plant General Manager

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addition, by letter dated May 7, 2018, FirstLight sent the Elnu Abenaki Tribe notification of the impending Phase IB archaeological survey work. See Attachment 1, which contains documentation of FirstLight's mailing of notification to Tribes and historical commissions regarding the impending Phase IB survey work but the notification was returned as undeliverable.

² On May 31, 2018, FirstLight filed a request for waiver of the requirement of to conduct Phase IB archaeological surveys on the lands owned by Great River Hydro. On June 21, 2018, FERC requested additional information from both FirstLight and Great River Hydro. FirstLight filed its response to FERC's Additional Information Request on July 16, 2018.

Attachment 1. Consultation records FirstLight's Notification to Tribal/Entity of Phase IB Archaeological Field Studies



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Douglas Bennett Plant General Manager

May 7, 2018

Ms. Ramona Peters Director Tribal Historic Preservation Department Mashpee Wampanoag Tribe 483 Great Neck Road South Mashpee, MA 02649

Re: Federal Energy Regulatory Commission Relicensing of the Turners Falls Hydroelectric and Northfield Mountain Pumped Storage Project, (FERC Nos. 1889 and 2485) – Notification of Phase IB Archaeological Field Studies.

Dear Ms. Peters:

On behalf of FirstLight Hydro Generating Company (FirstLight), TRC Environmental Corporation (TRC) will be conducting Phase IB archaeological survey and Phase II studies, as necessary, in support of the Federal Energy Regulatory Commission (FERC) relicensing of FirstLight's Turners Falls Hydroelectric Project and Northfield Mountain Hydroelectric Pumped Storage Project (Project) located in Franklin County, Massachusetts, Windham County, Vermont, and Cheshire County, New Hampshire. These studies will serve as a follow-up to the Phase IA archaeological reconnaissance conducted by TRC within the Project's Area of Potential Effect (APE) in 2014. The Phase IA was conducted to identify archaeologically sensitive areas along the shorelines of the Connecticut River and its tributaries.

The need for the Phase IB survey, and possible follow-on Phase II studies, is guided by FERC's Study Plan Determination issued September 13, 2013 (FERC 2013) and the 2014 Phase IA study, which identified a total of 24,425 meters (m) of shoreline in the Project's APE that were recommended for Phase IB survey. This includes 12,200 m of shoreline in Massachusetts, 5,350 m of shoreline in Vermont, and 6,875 m of shoreline in New Hampshire. The Project APE is shown on Figure 1.

The archaeological studies will assist FERC in meeting its obligation under Section 106 of the National Historic Preservation Act (NHPA), as amended, to consider the effects of relicensing the Project on historic properties. This study, and any necessary future field studies, will identify known archaeological resources listed in, or eligible for listing in, the National Register of Historic Places (NRHP), and identify and assess any potential effects to these resources from continued operation and maintenance of the Project.

FirstLight is notifying you of the pending archaeological fieldwork and invites you or your representatives to accompany the archaeological field team during the field studies. Also FirstLight would be interested in any information you wish to share of the study area. As currently planned, the archaeological field team will be surveying the New Hampshire and Vermont portions of the Project beginning in the latter half of May, and the Massachusetts portion of the Project beginning in mid-June.

If you would like additional information about the archaeological investigations or have preliminary information to share on the cultural history of the study area, please do not hesitate to contact Richard Will, TRC Tribal Liaison, at (207) 461-9615, or rwill@trcsolutions.com.

If you have any questions, or need additional information, please feel free to contact me.

Sincerely,

Douglas Bennett

Plant General Manager

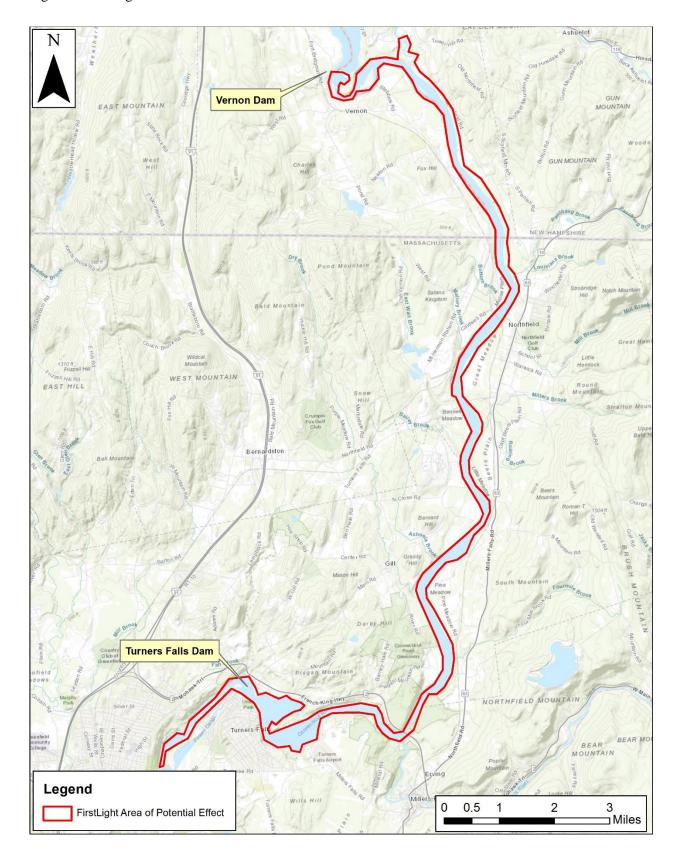
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Encl: Figure 1

cc: R. Will, K. Mack, T. Sara, S. Verville, TRC

M. Wamser, Gomez & Sullivan

Figure 1. FirstLight Area of Potential Effect



Distribution List

Ms. Ramona Peters Director Tribal Historic Preservation Department Mashpee Wampanoag Tribe 483 Great Neck Road South Mashpee, MA 02649

Doug Harris Narragansett Indian Tribal Historic Preservation Office Narragansett Indian Tribe Narragansett Indian Longhouse 4425-A South County Trail Charlestown, RI 02813

Joe Graveline Nolumbeka Project 88 Columbus Avenue Greenfield, MA 01301

Ms. Sherry White Historic Preservation Officer Stockbridge-Munsee Community W13447 Camp 14 Rd Bowler, WI 54416

Ms. Bettina Washington Tribal Historic Preservation Officer Wampanoag Tribe of Gay Head 20 Black Brook Rd Aquinnah, MA 02535-1546

Ms. Joanne Dunn Massachusetts Commission on Indian Affairs 100 Cambridge Street, Suite 300 Boston, MA 02114

Koasek Traditional Band of the Koas Abenaki Nation Chief Shirly Hook P.O. Box 272, Newbury, Vermont 05051

Nulhegan Band of the Coosuk Abenaki Nation Chief Don Stevens 156 Bacon Drive Shelburne, VT 05482

Elnu Abenaki Tribe Roger Longtoe Sheehan, Chief and James Taylor, Elnu Abenaki Tribal Councilman Tribal Headquarters 5243 VT Route 30 Jamaica, VT 05343 Abenaki Nation New Hampshire 262 Lancaster Road Whitefield, NH 03598

Abenaki Nation of Missisquoi P.O. Box 133 Swanton, VT 05488

Koasek Traditional Band of the Sover P.O. Box 147 Post Mills, VT 05058

Cowasuck Band of the Pennacook/Abenaki People 840 Suncook Valley P.O. Box 52 Alton, NH 03824-3547

Donna Roberts Moody John Moody Abenaki Nation Repatriation & Site Protection Coordinator 3089 Quechee/W. Hartford Road White River Junction, VT 05001

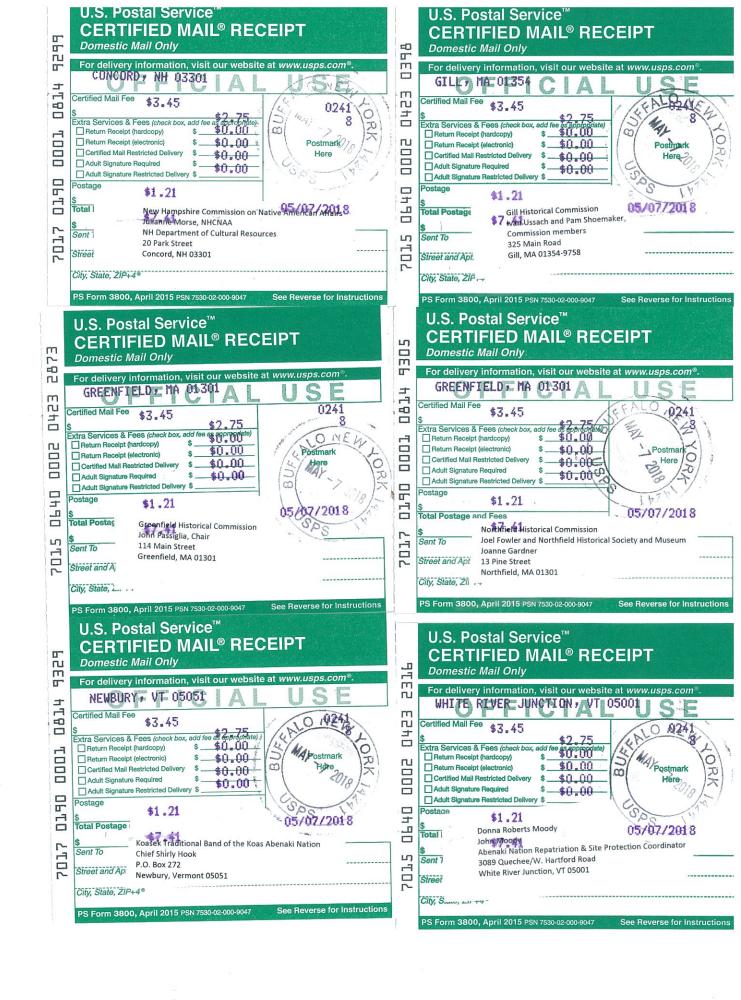
Vermont Commission on Native American Affairs Lucy Cannon-Neel, Chair 1031 Whittier Rd. Derby Line, VT 05830

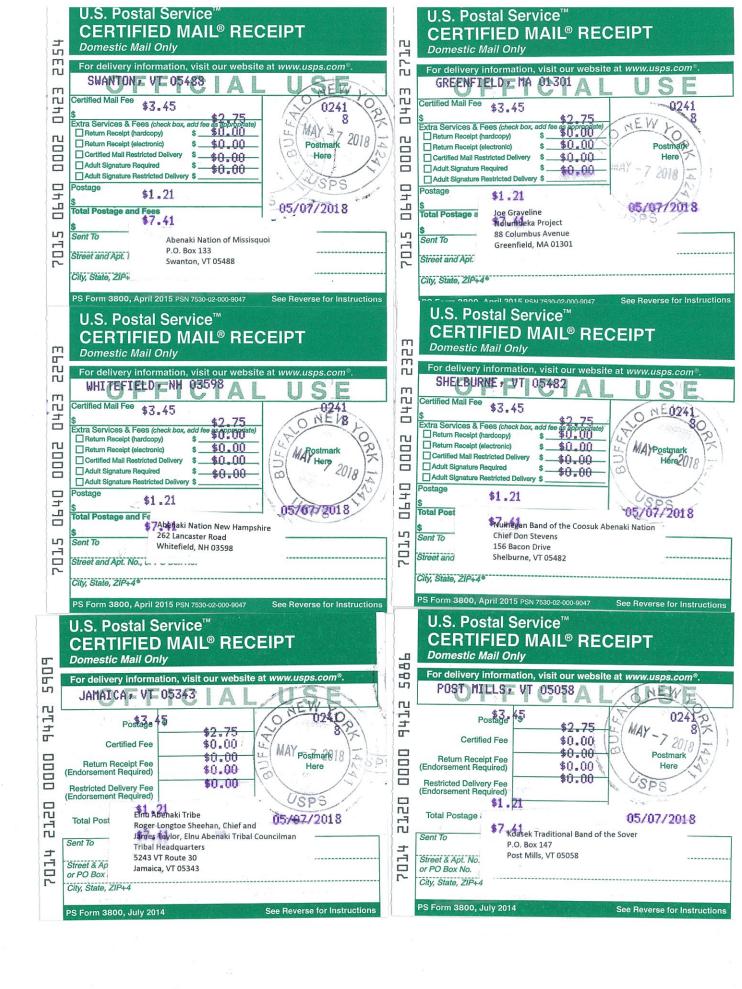
New Hampshire Commission on Native American Affairs Julianne Morse, NHCNAA NH Department of Cultural Resources 20 Park Street Concord, NH 03301

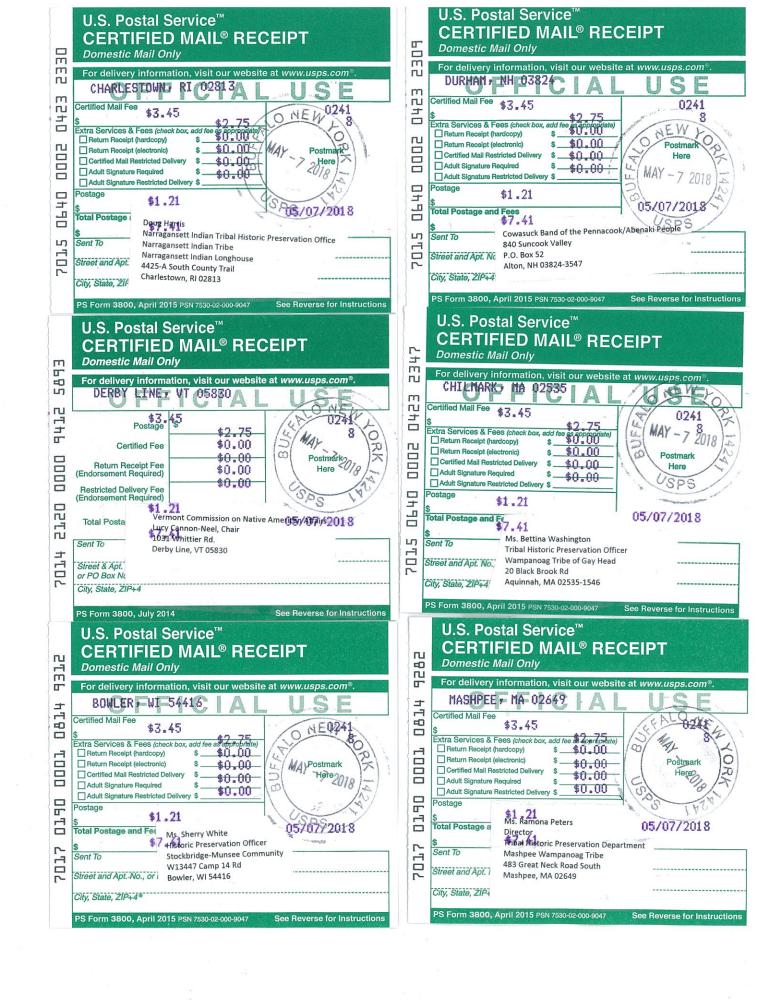
Gill Historical Commission Ivan Ussach and Pam Shoemaker, Commission members 325 Main Road Gill, MA 01354-9758

Greenfield Historical Commission John Passiglia, Chair 114 Main Street Greenfield, MA 01301

Northfield Historical Commission Joel Fowler and Northfield Historical Society and Museum Joanne Gardner 13 Pine Street Northfield MA 01301







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From: TrackingUpdates@fedex.com [mailto:TrackingUpdates@fedex.com]

Sent: Wednesday, May 23, 2018 1:19 PM

To: Kendra Gorski <kgorski@gomezandsullivan.com> **Subject:** FedEx Shipment 772285145218 Delivered

Your package has been delivered

Tracking # <u>772285145218</u>

Ship date: Mon, 5/21/2018

Dave Frazier

Dave Frazier

WILLIAMSVILLE, NY 14221

US



Delivery date:

Wed, 5/23/2018 11:57

am

Chief Shirly Hook
KOASEK TRADITIONAL BAND
OF THE KOAS
188 ALLEN BENT RD
ROXBURY, VT 05669951188

US

Shipment Facts

Our records indicate that the following package has been delivered.

Tracking number:	772285145218
Status:	Delivered: 05/23/2018 11:57 AM Signed for By: Signature Not Req
Reference:	1490 Phase IB
Signed for by:	Signature Not Req
Service type:	FedEx Ground
Packaging type:	Package
Number of pieces:	1
Weight:	1.00 lb.
Standard transit:	5/23/2018

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James Taylor, Elnu Abenaki Tribal Councilman Roger Longtoe Sheehan, Chief and

8929 8405 2463 6249 5768 22

Jamaica, VT 05343 5243 VT Route 30 Tribal Headquarters

Elnu Abenaki Tribe

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1. Article Addressed to:

c/o Gomez and Sullivan Engineers, D.P.C. 1961 Wehrle Drive, Suite 12 Williamsville, NY 14223

James Taylor, Elnu Abenaki Tribal Councilman Roger Longtoe Sheehan, Chief and Tribal Headquarters Elnu Abenaki Tribe amaica, VT 05343 5243 VT Route 30

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